

2020/2021 IDP/PMS & BUDGET PROCESS PLAN

Ngqushwa Local Municipality

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5640

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1.INTRODUCTION

This document describes the proposed process plan to be followed in implementing the Integrated Development Plan (IDP) review for the 2020/2021 financial year. This process is guided and regulated by the Local Government Municipal Systems Act 32 Of 2000, herein-after the "Act" or MSA. The Act prescribes that the municipal Council must review its Integrated Development Plan annually in accordance with its performance measurements and to the extent that changing circumstances so demand.

The IDP is annually reviewed to reflect the impact of previous development initiatives and develop corrective measured to address any problems that may arise. In this sense the IDP is a strategic document informing other components and business processes including institutional development, financial planning and the operations and relations of spheres government active in the municipal space called Ngqushwa.

The IDP process plan requires the adoption by Council after it has gone through proper consultation with relevant stakeholders. This plan has to include the following: -

- A programme specifying the timeframes for the different planning steps;
- Appropriate mechanisms, processes and procedures for consultation and participation of local communities, sector departments, traditional leaders, and other role players in the IDP drafting process;
- An indication of the organizational arrangements for the IDP process;
- Binding plans and planning requirements, i.e. policy and legislation; and
- Mechanisms and procedures for vertical and horizontal alignment

2.LEGAL CONTEXT

The Local Government: Municipal Systems Act, 32 of 2000 (MSA) as amended, places the IDP at the apex of municipal planning instruments by suggesting that an IDP, adopted by Council of Municipality, is the key strategic planning tool for the municipality

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(b) —binds the municipality in the exercise of its executive authority.

Section 25 of the MSA further prescribes that:

Section 25 of the MSA further prescribes that:—(1) Each municipal council must, within a prescribed period after the start of its elected term, adopt a single, inclusive and strategic plan for the development of the municipality which – (a) links, integrates and co-ordinates plans and takes into account proposals for the development of the municipality: (b) aligns the resources and capacity of the municipality with the implementation of the plan: (c) forms the policy framework and general basis on which annual budgets must be based; (d) complies with the provisions of this Chapter; and (e) is compatible with national and provincial development plans and planning requirements binding on the municipality in terms of legislation.

In Accordance with this legislation, the Ngqushwa Local Municipality's IDP, as the principal planning document, sets out the long-term vision of the Municipality as: Ngqushwa Local Municipality IDP also details the:

- Development of priorities and objectives, which contribute towards achieving this vision, over Council's elected term;
- Strategies, which ate the means by which these objectives will be achieved
- IDP programmes and projects which link to the strategies and contribute to the achievements of the objectives.

Ngqushwa Local Municipality will review and further develop its IDP and Budget in accordance with the requirements set out in the Municipal Systems Act 32 of 2000, the Local Government Municipal Planning and Performance Management Regulations 2001 and the Municipal Finance Management Act 56 of 2003.

In terms of the Municipal Systems Act, a municipality is required to review its IDP annually. Annual revisions allow the municipality to expand upon or refine plans and strategies, to include additional issues and to ensure that these plans and strategies inform institutional and financial planning. The review and amendment of the IDP thus, further develops the IDP and ensures that it remains the principal management tool and strategic instrument for the Municipality.

MSA 34 a Municipal Council -

- (a) must review its integrated development plan
- (i) annually in accordance with an assessment of its performance measurements ... and
- (ii) to the extent that changing circumstances so demand and
- (b) may amend its integrated development plan in accordance with a prescribed process

The Local Government Municipal Systems requires a municipal council to adopt a process to guide the planning, drafting and adoption of its IDP.

MSA 28(1) – each municipal council...must adopt a process set out in writing to guide the planning drafting adoption and review of its integrated development plan.

This Process Plan outlines the programme to be followed and provide detail on the issues specified in the Act. A process plan is required to include: -

- A programme specifying time-frames for the different steps;
- Outline mechanisms, processes and procedures for consultation of the community,
- Organs of state, traditional authorities and role-players;

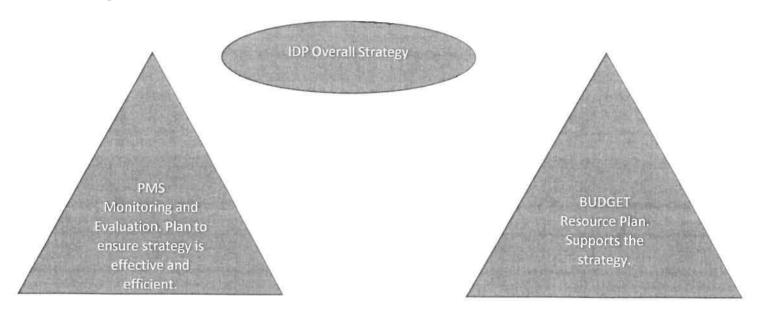
- Identify all plans and planning requirements binding on the municipality, and
- Be consistent with any other matters prescribed by legislation.

MSA 29(1) —the process followed by a municipality to draft its integrated development plan, including its consideration and adoption of the draft plan, must —

- (a) be in accordance with pre-determined programme specifying timeframes for the different steps;
- (b) through appropriate mechanisms, processes and procedures established in terms of Chapter 4 allow for-
- i. the local community to be consulted on its development needs and priorities;
- ii. the local community to participate in the drafting of the IDP;
- iii. organs of state, including traditional authorities, and other role players to be identified and consulted on the drafting of the IDP;
- (c) provide for the identification of all plans and planning requirements binding on the municipality in terms of national and provincial legislation; and
- (d) be consistent with any other matters that may be prescribed by regulation.

3.ALIGNMENT OF THE IDP, BUDGET AND PERFORMANCE MANAGEMENT PROCESS

The IDP review process is mainly geared towards picking up on early-warning sign for corrective action whenever it is required. The Performance Indicators are flowing from the IDP and constitute the heart of the Performance Management System. Every attempt has been made in this Process Plan to align the IDP and Budget preparation process, and the Performance Management System (PMS) review. The linkages of the three processes are summarized in the following diagram:



4.ORGANISATIONAL ARRANGEMENTS, ROLES AND RESPONSIBILITIES

The development of the Integrated Development Plan and Budget involved Municipal Councillors, Officials as well as external stakeholder. The proposed roles and responsibilities of the institutional arrangements are described in the table below:

STAKEHOLDER	COMPOSITION AND RESPONSIBILITY
Mayor of Ngqushwa Local Municipality	 Responsible for the overall co- ordination and initiation of the review process.
Executive Committee of Ngqushwa Local Municipality	 Monitor the Implementation of the IDP, involved in decision making process and provide recommendation to council.

Ngqushwa Local Municipality Council, Ward Committees	 Assist and facilitate in public consultation and participation Provide comment on the IDP Consider and adopt the process plan and reviewed IDP Ensure integration of IDP, the Performance Management System(PMS), and the budget Link the planning process to their constituencies/and or wards. Be responsible for organizing public consultation and participation
Municipal Manager	 Facilitate the development of the IDP review; Co-ordinate and Manage the process of the review in accordance with the necessary legislation; Identify the stakeholders in the IDP process; Ensure integration of strategic planning, budgeting and monitoring processes; Amend the IDP as per legislation (if required).
External Stakeholder	 To provide vital information and supporting during planning, evaluation and monitoring processes To solicit inputs and comments from External stakeholders Coordination and alignment of plans
Steering Committee	 Provides terms of reference for various planning activities Manage draft action programme Considers and comments on: a) Inputs from sub-committee/s b) Analyse inputs from stakeholders
IDP Representative Forum	 The Executive Mayor or Representative chair the forum meeting Inform interest groups, communities and organizations on relevant planning activities and their outcomes Analyse issues, determine priorities, negotiate and research consensus Make recommendation on the planning issues to the Municipal Council.

5. The IDP REVIEW PROCESS

The 2020/2021 IDP Review process is described in Figure 1 below; as a continuous cycle of planning, implementation and evaluation.

a) Overview of IDP Phases

The integrated Development Plan review process of 2020/21 IDP consists of 4(four) phases which programme is planned to commence in August 2019 and it should also be bear in mind that the final IDP must be adopted by Council in May 2020.

b) Phases of Preparation

What need to be done in preparation to plan and consolidate Municipal process plan:

Phase 1 (One) - Planning Stage

- What do we want to prepare for?

Phase 2 (Two) - Situational Analysis

- Well understood priority issues

Phase 3 (Three) - Strategies

- What benefits do we want to deliver and how do we get there?
- Efficient and effective strategies
- What project details need to be defined to realize the strategies

Phase 4 (Four) - Integration

- It must be informed by our IGR
- What do we need to manage to make it happen?
- Integrated management programmes and plan
- Once satisfied, the IDP document is referred to Council for approval

Figure 1: IDP, BUDGET AND PMS PLANNING CYCLE

		1	
October	Finalizing IDP public participation, reconciling information, priorities, community issues and prepare report. 1st Quarter performance and budget reports prepared and submitted to Council. Commence with preparation of the Final Annual Report.	November Receive audit reports from AG and prepare action/audit plans to address issues raised by AG and incorporate in the Annual Report. IDP Steering Committee to prepare report for the Rep. Forum. IDP/PMS and Budget Rep Forum linter-Governmental Relations (IGR)	 June Finalize and submit the SDBIP to the Executive Mayor for approval. Submit approved budget to PT and NT. Publicise the final IDP for public information. Publicize the final budget. Publicize the final budget.
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September	Commence with IDP public participation – IDP Analysis Phase. Prepare situational analysis presentation.	Preparations of strategic sessions Preparation of Final Annual Report Commence with half year performance	May IDP Steering Committee to prepare report for the Rep. Forum. IDP Rep. Forum Table the amended IDP for final approval. Table the budget final approval.
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	1	BIP in gic rategic	e de to
August	 Council approves the IDP/Budget Process Plan with schedule of consultations Circulate, publicise and submit the Process Plan to COGTA. Submit AFS/AR to AG for auditing. 	Half year performance Budget Steering Committee Preparation of operational plans and SDBIP in line with strategic priorities – IDP Strategic Phase. Strategic Planning Session to consider strategic direction of the institution and revise strategics.	April Conduct community consultation on the tabled IDP/budget. (Road Shows) Consider amendments/adjustment made to budget to amend the IDP. 3 rd Quarter performance and budget reports prepared and submitted to Council. Publicise final AR and oversight report.
	1		<u> </u>
ylut	 Prepare and consult on the Process Plan. IDP Steering Committee and Rep Forum to discuss the Process Plan. 4th Quarter performance and budget reports submitted to Council. Commence with preparation of the Draft Annual Report Performance contracts signed: tabled to 	Institution Strategic Session Budget Steering Committee Review and table adjustment budget for approval by council and submission to PT and NT. Commence with draft IDP	Table in Council the draft IDP/BUDGET and SDBIP. Publish the tabled IDP/budget/SDBIP and invite comments from the local community. Submit the IDP/ budget/SDBIP to PT, NT and other affected organs of state. IDP Steering Committee to prepare report for the Rep. Forum. IDP Representative Forum. Table in Council the previous year's Annual Report.

	POLING	2020/2021 IDF/FINS & BUDGE! FRUCESS FLAN	AIA.
	PHASE Tabling an	PHASE 1: DEVELOPMENT OF 2020/2021 IDP/PMS & BUDGET PROCESS PLAN FROM JULY – SEPTEMBER 2019 Tabling and Adopting 2020/2021 IDP/PMS & Budget Process Planting 2020/2010 Applied 2020/2021	FROM JULY – SEPTEMBER 2019
9	DATE	ACTIVITY	RESPONSIBLE DEPONSIBLE DEPONSI
ij	21 August 2019	IDP/PMS& Budget Steering Committee (2020/2021 Process plan)	Mayor/Municipal Manager/HOD's
2.	21 August 2019	IDP/PMS& Budget Rep Forum (2020/2021 Process plan)	Mayor/Municipal Manager/HOD's
د .	30 August 2019	Special Council Meeting (2020/2021 Process plan, Draft 2018/19 Annual Report, 2018/19 APR)	Mayor/Speaker/Councillors/Municipal Manager and HOD's
4	05 September 2019	Inter-Governmental Relations Forum (IGR)	Mayor/Municipal Manager/HOD's
		PHASE 2: SITUATIONAL ANALYSIS FROM OCTOBER –DECEMBER 2019 Conduct Situational Analysis for 2020/2021 and Tabling of Draft 2018/19 Annual Report	MBER 2019 18/19 Annual Report
ON	DATE	ACTIVITY	RESPONSIBLE PERSON'S
.5	01-03 October 2019	Tabling of 2018/19 Draft Annual Report (MPAC Annual Report Roadshows)	Mayor/Speaker/MPAC Chairperson/Municipal Manager and HOD's
9.	14 November 2019	IDP/PMS& Budget Steering Committee (Situational analysis)	Mayor/Municipal Manager/HOD's
7.	22 November 2019	IDP/PMS& Budget Rep Forum ((Situational analysis)	Mayor/Municipal Manager/HOD's
∞.	28 November 2019	Inter-Governmental Relations Forum (IGR)	Mayor/Municipal Manager/HOD's
		PHASE 3: STRATEGIES FROM JANUARY -MARCH 2020 (Conduct Strategic Planning Sessions, Tabling and Adopting Draft 2020/2021 IDP/Budget))20)20/2021 IDP/Budget)
2	DATE	ACTIVITY	RESPONSIBLE PERSON'S
6	15 January 2020	Budget Steering Committee	Mayor/Municipal Manager/HOD's
10.	30-31 January 2020	Technical Strategic Planning	Municipal Manager/HOD's/IDP & PMS Manager
11.	4-7 February 2020	Institutional Strategic Planning	Mayor/Speaker/Council/Municipal Manager and HOD's
12	14 February 2020	Budget Steering Committee	Mayor/Municipal Manager/HOD's

13. 14. 15. NO	6 March 2020 12 March 2020 31 March 2020 PHAS DATE 16,23,24 April 2020	IDP/PMS& Budget Steering Committee IDP/PMS& Budget Steering Committee IDP/PMS& Budget Rep Forum IDP/Budget Rep Forum	Mayor/Municipal Manager/HOD's Mayor/Municipal Manager/HOD's Mayor/Speaker/Councillors/Municipal Manager and HOD's ROM APRIL – JUNE 2020 t/SDBIP) RESPONSIBLE PERSON'S Mayor/Councillors/Municipal Manager/HOD's
17.	6 May 2020	IDP/PMS& Budget Steering Committee (Final 2020/2021 IDP/Budget/SDBIP)	Mayor/Municipal Manager/HOD's
18.	19 May 2020	IDP/PMS& Budget Rep Forum (Final 2020/2021 IDP/Budget/SDBIP)	Mayor/Municipal Manager/HOD's
19.	26 May 2020	Inter-Governmental Relations Forum (IGR)	Mayor/Municipal Manager/HOD's
20.	27 May 2020	Council Meeting (Final 2020/2021 IDP/Budget/SDBIP)	Mayor/Speaker/Councillors/Municipal Manager and HOD's

6.COMMUNICATION MECHANISM

The Municipal Systems Act requires that municipalities inform communities of the various processes that are undertaken during the review of the IDP and development of the budget for a financial year. Section 21 of the Act prescribes the various media formats that must be utilised for this purpose. In compliance to that Nagushwa Local Municipality will publicise all IDP meetings and engagements, publicise all documents and solicit inputs from communities, publicise approval of documents, and publicise all IDP/PMS/Budget related activities in the following media forms:

- Print media (Local newspapers, formal notices on municipal buildings)
- Eletronic media (municipal website)
- Audio visual Medial (community radio stations)

English will be used as the medium of communication language; however, in community meetings Isixhosa will be used to ensure maximum public participation by our communities.

7.BINDING LEGISLATION

The municipality shall at all times comply with all relevant legislative requirements during the whole process.

8.CONCLUSION

All Councillors, Municipal Manager, Directors and their respective departments are required to comply with Ngqushwa Local Municipality process plan. The key role players should ensure that they are working within the set time frames so that they would achieve their developmental role.

Compiled by: MP

Date: 30 August 2019

M.P. Mpahlwa

Municipal Manager

Date: 30 August

M.T. Siwisa

Nggushwa Mayor